

**Governor's School and Campus Safety Task Force**  
**January 31<sup>st</sup> 2013**  
**West Reading Room, Patrick Henry Building**  
**Minutes**

**Co-Chairs**

**The Honorable Marla Decker**, Secretary of Public Safety  
**The Honorable Laura Fornash**, Secretary of Education  
**The Honorable Bill Hazel, M.D.**, Secretary of Health and Human Resources

**Members**

**The Honorable George Barker**, Senate of Virginia  
**Peter Blake**, Director of the State Council on Higher Education  
**Scott Brabrand**, Superintendent Lynchburg City  
**Joel Branscom**, Commonwealth's Attorney, Botetourt County  
**Regina Blackwell Brown**, Educational Specialist for School Counseling, Henrico County Public Schools  
**Captain Steve Carey**, Stafford County Sheriff's Department (former School Resource Officer)  
**Chief Don Challis**, Chief of Police, College of William and Mary  
**Michael Cline**, State Coordinator of the Department of Emergency Management  
**Dewey Cornell, Ph.D.**, Professor of Education, Curry School of Education, University of Virginia; Director, Virginia Youth Violence Project  
**Chief Steve Cover**, Fire Chief, City of Virginia Beach  
**John Childrey, for The Honorable Ken Cuccinelli**, Attorney General of Virginia; Kenneth Cuccinelli arrived at 1:36  
**Meg Gruber**, Teacher, Forest Park High School, Prince William; VEA President  
**Colonel Robert Northern, for Colonel W. Steven Flaherty**, Superintendant of the Virginia Department of State Police  
**Mark Gooch**, Director of the Department of Juvenile Justice  
**Sarah Gross**, PTA Legislative Liaison  
**Sheriff Brian Hieatt**, Tazewell County  
**Allen Hill**, Father of Rachel Hill, Victim of Virginia Tech Shooting  
**The Honorable Patrick Hope**, Virginia House of Delegates  
**Charles J Klink**, Assistant Vice Provost and Vice President for Student Affairs, Virginia Commonwealth University  
**Judi M. Lynch**, Ph.D., Principal, Saint Gertrude High School  
**Jillian McGarrity**, Student, Lynchburg College  
**Donna Michaelis**, Director of the Virginia Center for School Safety  
**Keith Perrigan, Ed.D.**, Principal, Patrick Henry High School, Washington; President, Virginia Association of Secondary School Principals  
**Michelle Prescott**, Nurse, Rena B. Wright Primary School; PTA Health and Safety Chair  
**Dr. Cyn Romero**, State Health Commissioner  
**Dianne Smith**, Member of Chesterfield School Board; Retired Principal

**James W. Stewart, III**, Commissioner of the Department of Behavioral Health and Developmental Services

**Leonard Stewart**, Lexington City School Board

**Dr. Sandy Ward**, Director of the School Psychology program, College of William & Mary

**Charles Werner**, Charlottesville Fire Chief (Member of Secure Commonwealth Panel)

**Garth Wheeler**, Director of the Department of Criminal Justice Services

**Chief Jim Williams**, Chief of Police, City of Staunton

**Patricia Wright, Ed.D.**, Superintendent of Public Instruction

**The Honorable Joseph Yost**, Virginia House of Delegates

### Introduction and Approval of Minutes

Secretary Decker welcomed the group to this second meeting of the full Taskforce. She explained that the three Workgroups have been working diligently over the last three weeks.

Dr. Hazel thanked the group for their work and introduced Dr. Cynthia Romero, the new State Health Commissioner.

The job for the Taskforce at this meeting is to review recommendations of the Workgroups and make initial recommendations to the Governor that can be dealt with in the 2013 General Assembly session that have legislative or budgetary impact, or both. The workgroups were tasked with putting other items aside for discussion after January 31<sup>st</sup>.

Those items that the Taskforce recommends will be communicated to the Governor for his thoughts, etc., and he will make determinations based on priorities.

### Public Safety Workgroup Recommendations

Recommendation Number	Proposal	Budget Impact
PS-01	<b><i>Immunity From Civil Liability</i></b> – This proposal expands current Virginia law by extending immunity to any person who reports, with good faith, information that an individual poses credible danger of serious bodily injury or death to one or more students, school personnel, or others on school property.	No budget impact
PS-02	<b><i>Lockdown Drills Mandated</i></b> – Mandates schools to conduct one lockdown drill by February 1 of each year.	No budget impact
PS-03	<b><i>Designation of Emergency Manager For Schools</i></b> – Each school division within the Commonwealth shall designate an Emergency Manager who can coordinate school preparedness within the division and also coordinate with the locality in which they reside.	No budget impact
PS-04	<b><i>Juvenile Records Information Sharing</i></b> -- Facilitates sharing of juvenile intake and petition information with school divisions and public and private institutions of higher education.	No budget impact
PS-05	<b><i>Public Safety Study</i></b> – The Public Safety Workgroup of the Governor's School and Campus Safety Taskforce will evaluate and assess the	Budget Impact

	feasibility of armed security positions within the school building weighing the pros and cons and assessing the risks and liability concerns. Report will be provided by June 30, 2013.	
<b>PS-06</b>	<b><i>Restores § 9.1-110 Funding For SRO Incentive Grant Fund</i></b> -- Recommend appropriation of funds to replenish the School Resource Officer Incentive Grant Fund.	Budget Impact
<b>PS-07</b>	<b><i>Critical Incident Response Model Curriculum</i></b> – Directs DCJS, VSP, and DOE to develop model Critical Incident Response training for teachers.	Budget Impact
<b>PS-08</b>	<b><i>Mandatory Establishment of Security and Vulnerability Checklists and Sharing of Crisis Management Plans with Law Enforcement and First Responders</i></b> – A - Mandates an annual school safety team vulnerability checklist be conducted using a standardized safety protocol provided by the VCSS and inclusive of CPTED principles. Results of such checklist will be shared with local law enforcement. B - Requires School Superintendents to share the results/findings of safety audits with the Chief Law Enforcement Officer, and school crisis, emergency and medical response plans with the Chief Law Enforcement Officer and Chief Fire/EMS official of their locality.	Budget Impact
<b>PS-09</b>	<b><i>Funding For Facility Upgrades</i></b> – Proposes the creation of a fund to provide grants and loans to localities, subject to local match, for facility upgrades of older facilities to improve security.	Budget Impact
<b>PS-10</b>	<b><i>Mandatory Study of College Threat Assessment Teams</i></b> -- DCJS will conduct a study to determine compliance with 2008 legislation and evaluate the nature and quality of threat assessment teams in Virginia colleges and universities. Recommendations will be made to the General Assembly on needed improvements. Universities will be required to participate in this study.	Budget Impact
<b>PS-11</b>	<b><i>Mandated Reporting Threat Assessment Analysis</i></b> – Requires schools to annually report to the VCSS quantitative data collected on threat assessments. VCSS will examine the effectiveness of these processes and analyze statewide trends.	Budget Impact
<b>PS-12</b>	<b><i>Funding For Threat Assessment Protocols</i></b> --Creates a fund within the Virginia Center for School Safety to provide technical assistance to localities for developing threat assessment-based protocols.	Budget Impact
<b>PS-13</b>	<b><i>Mandated K-12 Threat Assessment Teams</i></b> -- Requires each School Board to establish a violence prevention committee and requires each K-12 school to have a threat assessment team similar to those in § 23-9.2:10 of the Code of Virginia.	Budget Impact
<b>PS-14</b>	<b><i>Criminal Offenses</i></b> -- Straw-man purchases, prohibited under existing Virginia law, occur when a person who lawfully may purchase a firearm purchases a firearm with the intent to transfer that firearm to a person who is ineligible to purchase a firearm. Depending on circumstances, this is punishable either as a Class 6 felony (1-5 years) or as a Class 5 felony. (1-10 years). This proposal increases the punishment for all straw-man transactions, adds a mandatory 1 year punishment for the purchaser, and adds a new mandatory punishment of 10 years for the ineligible person if the transaction involves multiple firearms.	Budget Impact
<b>PS-15</b>	<b><i>Criminal Offenses</i></b> -- Virginia law (Virginia Code §§ 18.2-308.1:1,	Budget Impact

	18.2-308.1:2, 18.2-308.1:3 and 18.2-308.1:4) presently prohibits purchase or transport of firearms by: 1) persons acquitted by reason of insanity; 2) persons adjudicated legally incompetent or mentally incapacitated; 3) persons involuntarily committed or involuntarily admitted to outpatient treatment, or voluntarily admitted following the issuance of a temporary detention order; and 4) persons subject to protective orders. A violation of state law is punishable as a Class 1 misdemeanor (up to 12 months in jail). Violation of parallel provisions of federal law presently is a felony. This proposal would increase the punishment for the state law violation to a Class 6 felony, punishable by 1-5 years in prison or, in the discretion of the court, up to 12 months in jail.	
<b>PS-16</b>	<b><i>Criminal Offenses</i></b> – Creates new criminal offenses for entering a school while armed or while in possession of an explosive device while intending to commit a violent felony listed in Code § 19.2-297.1. Proposed punishment is a Class 5 felony (1-10 years).	Budget Impact
	<b>Total Proposals</b>	<b>16</b>

#### Education Workgroup Recommendations

RECOMMENDATION NUMBER	PROPOSAL	BUDGET IMPACT
<b>E-01</b>	<p><b>Bullying:</b> <i>That a definition of “bullying” be provided in the Code of Virginia, and that the Governor’s School and Campus Safety Task Force support legislation pending in the 2013 General Assembly which provides for such a definition.</i></p> <p>Although the <i>Code of Virginia</i> references bullying in several contexts, such as the requirement that school boards include bullying in their student codes of conduct, there is no specific definition of bullying provided.</p>	<b>NO</b>
<b>E-02</b>	<p><b>Required School Division Safety Audit Planning Teams:</b> To amend the Code of Virginia to require school boards to establish a school safety audit committee to consist of representatives of parents, teachers, local law-enforcement, <b>fire and rescue representatives, behavioral health, and medical service agencies</b>, and judicial and public safety personnel, as well as the community at large. Current law does not require such committees and only says “may” form such. Proposal would also require representatives from fire and rescue representatives, behavioral health, and medical service agencies</p>	May be budgetary impact to address personnel, training and materials to provide technical assistance

<b>E-03</b>	<b>Lock Down/Intruder School Drills:</b> To require every public school to conduct a lockdown/intruder drill, as described and addressed in <u>The Virginia Educator's Guide for Planning and Conducting School Emergency Drills</u> , at least once every week during the first twenty schools days of each school session, and monthly thereafter. This frequency parallels that of fire drills.	<b>NO</b>
<b>E-04</b>	<b>Antibullying Training Funding:</b> To provide funding for the implementation of recommendations set forth in the <u>Study of the Nature and Effectiveness of Virginia School Divisions' Antibullying Policies</u> (House Joint Resolution No. 625, 2011); specifically to "provide technical assistance and training for school divisions and schools in best policies, practice, and procedures for implementing bullying prevention and responding to bullying incidents. "	<b>YES</b>  <b>YES</b>
<b>E-05</b>	<b>Safety and Security Fund:</b> the state establishes a recurring non-reverting fund to be made available for use at the discretion of schools and localities for school safety and security.	<b>YES</b>
<b>E-06</b>	<b>School Resource Officers:</b> School Resource Officers complete a required training program prior to assignment to schools, with curriculum components and standards determined by the Virginia Center for School Safety, in consultation with the Virginia Department of Education and the Virginia Department of Behavioral Health and Developmental Services. The training may be provided by VCSS through the <u>School Resource Officer Curriculum</u> or other means, or it may be provided by other entities meeting VCSS established standards and the mandatory components. The curriculum components and standards are to be reviewed and updated, if necessary, every two years.  Assigned School Resource Officers also be required to complete training every two years, as determined by the Virginia Center for School Safety, in consultation with the Virginia Department of Education and the Virginia Department of Behavioral Health and Developmental Services.	<b>YES</b>
	<b>Total Proposals</b>	<b>6</b>

## Mental Health Workgroup Recommendations

Priority Rank	Proposal	Recommended Program Amount
	<b>Priority Ranking by Workgroup on January 24, 2013</b>	
1	<b>Suicide Prevention</b> – Expand a comprehensive statewide program of public education, evidence-based training, health and behavioral health (BH) provider capacity-building, and suicide (and related homicide) prevention activities in collaboration with VDH, DOE, DVS, DARS, and other partners. Target audiences will include CSB and private BH providers; health and social service providers; and community gatekeepers including teachers, clergy, law enforcement, youth leaders, military and veteran advocates, and parents and families.	Budget Impact
2	<b>CSB Child/Adolescent Outpatient and Psychiatric Outpatient Services</b> – Expand access to child/adolescent outpatient clinicians and child psychiatrists (direct, consultative, and tele-psychiatry) for behavioral health conditions such as depression, anxiety, disturbing thoughts, interpersonal or relationship problems, substance abuse etc., in a one-to-one, counselor-client setting, as early as possible to the onset of the problem to reduce the likelihood that manageable mental health problems become full-blown crises.	Budget Impact
3	<b>Mental Health First Aid</b> – Five-day instructor training and certification on how to recognize and respond to mental or emotional distress. Some trained instructors will be clinicians who also act as community resource staff for consultations and interventions and will build networks through Virginia 211 referrals. Subsequent 12 hour trainings will target peers, teachers, clergy, health professionals, community agency personnel, military and veteran service organizations and advocates, and other first responders and “gatekeepers” who have extensive public contact.	Budget Impact
4	<b>CIT Law Enforcement Assessment (Drop-off) Centers</b> –Develop new sites for police drop off where an officer can take a person in crisis for access to treatment and quickly return to their regular law enforcement duties. Individuals will receive clinical assessments for possible civil commitment and linkage to services for acute and sub-acute mental health treatment needs 24 hours per day.	Budget Impact
5	<b>CSB Adult Outpatient and Psychiatric Services</b> –	Budget Impact

	Expand access to adult outpatient clinicians and psychiatrists (direct, consultative, and tele-psychiatry) for behavioral health conditions such as depression, anxiety, disturbing thoughts, interpersonal or relationship problems, substance abuse etc., in a one-to-one, counselor-client setting, as early as possible to the onset of the problem to reduce the likelihood that manageable mental health problems become full-blown crises..	
	<b>Proposals Ranked Lower than Top Five</b>	
	<b>Transition Services for Young Adults</b> - Outpatient clinicians for youth ages 17 - 25	Budget Impact
	<b>Behavioral Threat Assessment</b> – Multi-disciplinary teams of law enforcement, mental health care, administrative, and education professionals	Budget Impact
	<b>Psychiatry Consultation Project</b> – Psychiatry and Social Work consultation to primary care physicians and others	Budget Impact
	<b>Regional Councils of Stakeholders</b> – to build referral, problem solving and support networks	Budget Impact
	<b>PACT</b> – new Assertive Community Treatment Teams	Budget Impact
	<b>Legislation</b>	
Strongly endorsed or Under Consideration	<b>TDO Extension</b> – Amend adult involuntary temporary detention statute to allow maximum of 72 hours. Current law has no minimum and 48-hour maximum. Temporary detention of minors already has 24-hour minimum prior to a hearing, and 96 hour maximum. (note: status and description of this item pending discussion between co-chairs.)	Budget Impact

**Please see attached table for as passed by the Taskforce.**

#### **Closing comments:**

Secretary Decker thanked people for their tremendous job.

Approval of Minutes: Dr. Wright moved to approve the minutes of the January 14, 2013 meeting of the Taskforce. The motion was seconded by Chief Challis. Approved.

#### **Next Steps**

Recommendations will be transmitted to the Governor by midnight tonight.

#### **Public Comment**

Mira Signor Director of National Alliance on Mental Illness, expressed her supportive of the mental health recommendations.

Angela Ciolfi was on education workgroup. She appreciates how short a time frame they had to put together recommendations, but expressed disappointment for the lack of support for training of

SROs prior to placing them with our children. She understands that that recommendation is not dead and wants to endorse it wholeheartedly.

Comment by taskforce members: none.

Next steps:

These will be transmitted to Governor. He'll transmit it to the General Assembly with his priorities outlined as well. The Taskforce will be alerted with any results that will come from these recommendations. The Workgroups will be receiving notice of their next meetings.